REPORT TO COUNCIL

Date:

December 9, 2011

To:

City Manager

From:

Land Use Management, Community Sustainability (AW)

Application: DP11-0077 / DVP11-0078

Owner:

Simple Pursuits Inc., Inc. No. BC0449611

Kelowr

Address:

565, 591, 615, 641, Osprey Ave.

Applicant: Worman Commercial

564, 594, 616, 636 Raymer Ave.

Subject:

Development Permit & Development Variance Permit

Existing OCP Designation:

Multiple Unit Residential - Medium Density

Proposed OCP Designation: Commercial

Existing Zone: Proposed Zone: RU6 - Two Dwelling Housing C4 - Urban Centre Commercial

1.0 Recommendation

THAT Final Adoption of OCP Amending Bylaw No. 10599 be considered by Council;

AND THAT Final Adoption of Zone Amending Bylaw No. 10600 be considered by Council:

AND THAT Council authorize the issuance of Development Permit No. DP11-0077 for Lots A & C D.L. 14, ODYD, Plan EPP15783, located on Osprey Avenue and B & D, D.L. 14, ODYD, Plan EPP15783 located on Raymer Avenue, Kelowna, subject to the following:

- 1) The dimensions and siting of the building to be constructed on the land be in general accordance with Schedule "A":
- 2) The exterior design and finish of the building to be constructed on the land be in general accordance with Schedule "B":
- Landscaping to be provided on the land be in general accordance with Schedule 3) "C";
- The applicant be required to post with the City a Landscape Performance Security 4) deposit in the form of a "Letter of Credit" in the amount of 125% of the estimated value of the landscaping, as determined by a professional landscaper;
- 5) That demolition permits and bonding for the cost of demolition be submitted for the affected properties prior to issuance of the Development Permit.

AND THAT the applicant be required to complete the above-noted condition No. 4 within 180 days of Council approval of the Development Permit application in order for the permit to be issued.

AND THAT Council authorize the issuance of Development Variance Permit No. DVP11-0078 for Lots A & C D.L. 14, ODYD, Plan EPP15783, located on Osprey Avenue and B & D, D.L. 14, ODYD, Plan EPP15783 located on Raymer Avenue, Kelowna, B.C.;

AND FURTHER THAT variances to the following sections of Zoning Bylaw No. 8000 be granted:

Table 8.2 Loading Schedule

To vary the required loading spaces from 1 required for each building (4 total) to 0 proposed.

2.0 Purpose

To consider a Development Permit for the form and character of a 4 commercial building phased development project and a Development Variance Permit to vary the required loading stalls from 4 required to 0 proposed.

3.0 Land Use Management

The subject properties are located within the Pandosy Town Centre and this land assembly effort will allow for a coordinated approach to the redevelopment of this area. While the applicant has applied for a comprehensive development of the subject properties, four separate lots and commercial buildings will be phased over time as part of this development.

The quality of the finishing materials and the emphasis for pedestrian animation is in keeping with the anticipated vision of commercial projects that are in or near urban centers. Individually, each building is well designed and will contribute to the eclectic urban fabric of the South Pandosy Town Centre. While a modest amount of surface parking in the Pandosy Town Centre is acceptable, the proposed development plan results in significant surface parking which detracts from revitalization goals that aim to promote interesting, pedestrian friendly streetscape that provide an enjoyable pedestrian and shopping experience. However, the site plan has been comprehensively considered, and the commercial buildings anchor the site in the most prominent locations to help screen the parking and provide an active streetscape in the desired locations.

Notably, the North / South Public Right of Way will provide a vital link between the Pandosy Town Centre and Osprey Park. Allowing pedestrian and vehicular movements to continue through the proposed development will help to alleviate some of the circulation concerns that the redevelopment of this area has presented. The applicant will be applying a similar level of streetscaping and landscaping that can be found within the commercial core of the South Pandosy Town Centre, and this will help to improve pedestrian mobility in the area. However, the overall site planning, with significant surface parking, caters to automobile parking / movements and does not fully achieve the high level of pedestrian oriented development envisioned for the Pandosy Town Centre. The anticipated uses should not require significant

loading access therefore the proposed loading stall variance should not have a significant impact on the neighbourhood.

In summary, this phased commercial development project has the benefit of being comprehensively planned, ensuring that the design and finishing materials will be complimentary. The remaining properties to the east along this block have the opportunity to be built at a future date that will be considered within the built context of this phased project. Staff would encourage a mixed use development to influence the vibrancy and activity that residential uses would contribute towards, given the close proximity of the school and park amenities.

4.0 Proposal

4.1 Project Description

The applicant is proposing to develop the subject property with a series of 4 four-storey commercial buildings. Each building will be located on a separate property so that the development can be phased. The required parking is located at grade and each lot will meet its individual parking needs. The applicant has indicated that their intended mix of tenants will not require a loading space and has applied to reduce the required loading stalls for each site from 1 space required to 0 provided.

As part of the infrastructure requirements a vehicular and pedestrian link connecting Tutt Street from Osprey to Raymer Avenue will be provided. A detailed design will include streetscaping and a different roadway treatment that will act as a gateway for people entering the South Pandosy Town Centre from this location. The landscape plan shows that a number of street trees will be added to the area while a few additional trees have been applied to help provide shade to the surface parking areas. The applicant will be providing wider sidewalks with a similar treatment to that found within the existing South Pandosy commercial area which will occur within the City's existing road right of way. The surface parking will be framed by the proposed buildings and the multiple access points onto Raymer and Osprey Avenues will provide access to the development.

The application compares with the requirements of Zoning Bylaw No. 8000 for each of the 4 proposed buildings as follows:

| | Zoning Bylaw No. 8000 | |
|-----------------------------|--------------------------------|----------------------|
| Criteria | Proposed | C4 Zone Requirements |
| | Development Regulations | |
| Floor Area Ratio (FAR) | 1.0 | 1.0 |
| Site Coverage (buildings) | 31% | 75% |
| Height | 15m / 4 storeys | 15m / 4 storeys |
| Front yard - Entire Site | 0.0m | 0.0m |
| Side yard - Entire Site | 19.13m | 2.0m |
| Side Yard - Entire Site | 0.0m | 0.0m |
| Rear yard - Entire Site | 7.6m | 0.0m |
| | Other Regulations | |
| Vehicle Parking (per bldg.) | 24 stalls | 23 stalls |
| Bicycle Parking | Class I: 3 | Class I: 3 |
| | Class II: 7 | Class II: 7 |
| Loading stalls | 0 stalls* | 6 stalls |

^{*} Variance Required

4.2 Site Context

The subject property is located in an area of transition between Pandosy and Richter Streets and adjacent to Osprey Park and Raymer Elementary in the South Pandosy Town Centre area. The



adjacent land uses are as follows:

| Direction | Zoning Designation | Land Use |
|-----------|---|-------------|
| North | P3 - Parks & Open Space | |
| East | RU6 - Two Dwelling Housing | Residential |
| | (FLU Designation - Multiple Unit Residential - Low Density) | |
| South | P2 - Education & Minor Institutional | |
| | | Elementary |
| West | RU6 - Two Dwelling Housing | Residential |
| | (Future Land Use Designation - Commercial) | |

5.0 Current Development Policies

5.1 South Pandosy / KLO Sector Plan Vision Statements

• A complete community with a balance of jobs, homes and shopping. The plan recognizes the need to encourage more local employment through commercial retail and service, offices and an enhanced agricultural industry. The ability to live close to

inner-city employment will be fostered through a careful integration of higher density housing. A revitalized commercial district will improve access to a variety of services and retails businesses by tourists and local residents.

• Establishment of the South Pandosy Urban Town Centre with a mixture of commercial, multiple family housing forms and institutional uses.

South Pandosy Town Centre Policies

- Locate commercial and mixed-use buildings within the core business area close to the road corridor to minimize the distance between the sidewalk and the building front. Parking and service site uses should be located behind or within the building.
- Develop pedestrian connections to provide a continuous network of efficient pedestrian routes, in particular, to and from key destinations.
- Encourage mixed-use and multiple family residential buildings with useable exterior balconies and arcades. Also, encourage landscaping on the balconies and roof structures of these buildings.

5.2 Kelowna Official Community Plan 2030 (OCP)

The subject property is designated as Mixed Use (Commercial / Residential) for future land use.

Comprehensive Design Guidelines

Pedestrian access, provision for cyclists, circulation, vehicles and loading (Objective 8.0)

- Prioritize the safe and convenient movement of pedestrians above all other modes of transportation;
- Promote the use of alternative modes of transportation in site design (e.g. prominent bicycle racks for convenience and security, orient building entrances to pedestrian areas);
- Provide public access through sites to maintain or enhance the pattern of active transportation within the neighbourhood (e.g. mid-block crossings);
- Provide an identifiable and well-lit pathway to the front entrance of every building from all adjoining public sidewalks and all on-site parking areas;
- Ensure pedestrian circulation is convenient, safe, and clearly identifiable to drivers and pedestrians;
- Design vehicular drop-off/pick-up areas so that pedestrians have priority;
- Provide paved surfaces with visual interest (e.g. eliminate curbs and/or use bollards, stamped concrete, unit pavers, etc.);
- Locate parking areas to the rear of buildings, internal to the building, or below grade;
- Avoid large expanses of parking;
- Ensure vehicular and service access has minimal impact on the streetscape;
- Avoid vehicle access from arterial and collector roads and from those roads with a prominent streetscape;
- Incorporate visible and secure bicycle parking in a priority location with the construction of all new parkades and parking lots;
- Parking lots should have shade trees planted at 1 tree per 4 parking stalls.

Revitalization Design Guidelines

Objectives

• Use appropriate architectural features and detailing of buildings and landscapes to define area character;

- Convey a strong sense of authenticity through high quality urban design that is distinctive of Kelowna;
- Enhance the urban centre's main street character in a manner consistent with the area's character;
- Provide for a scale and massing of buildings that promotes an enjoyable living, pedestrian, working, shopping and service experience;
- Encourage an appropriate mix of uses and housing types and sizes;
- Design and facilitate beautiful public open spaces that encourage year-round enjoyment;
- Create open, architecturally-pleasing and accessible building facades to the street; and
- Improve existing streets and sidewalks to promote alternative transportation.

Guidelines

Relationship to the Street (Objective 2.0)

- Ensure streetwall height is proportional (0.75:1 maximum) to the width of the street as measured from building face to building face. Any development that exceeds this height must utilize a podium and step back above the streetwall;
- Provide for public movement, street furniture, and building access zones to be incorporated into sidewalks adjacent to development:
- Design buildings to occupy 100% of a property's frontage along streets, eliminating elements that disrupt the streetwall such as off-street parking, dead spaces, empty lots, or driveways;
- Coordinate building setbacks with adjacent sidewalks to increase the space for public use (i.e., utilize a building setback or building indentation as a patio space or seating area, incorporate corner rounding into the public realm with specialized paving treatment and street furniture);
- Provide a high quality public realm consistent with the character of urban development (i.e. incorporate focal points/plazas, pedestrian pathways, parks and open space, enhanced streetscapes, and landscaping).

6.0 Technical Comments

Technical comments were satisfied as part of zoning application Z11-0034.

7.0 Application Chronology

Date Application Received: May 09, 2011

Advisory Planning Commission: July 19, 2011

The above noted application was reviewed by the Advisory Planning Commission at the meeting on July 19, 2011 and the following recommendation was passed:

THAT the Advisory Planning Commission supports Development Permit Application No. DP11-0077 for 565, 591, 615, 641, 657, 683 Osprey Avenue, 564, 594, 616, 636, 656 Raymer Avenue and 2764 Richter Street to obtain a Development Permit for the form and character of the proposed development.

THAT the Advisory Planning Commission supports Development Variance Permit Application No. DVP11-0078 for 565, 591, 615, 641, 657, 683 Osprey Avenue, 564, 594,

616, 636, 656 Raymer Avenue and 2764 Richter Street to obtain a Development Variance Permit to vary the required loading stalls from 6 required to 0 proposed.

Anecdotal Comments

The Advisory Planning Commission would like the Applicant to consider some sort of ornamental fencing along the parking area in order to mitigate the impact on the school in the neighbourhood.

The Advisory Planning Commission supports the Development Variance Permit as the Members felt that the lack of a loading bay will not impact the development or the surrounding neighbourhood.

Report prepared by:

Alec Warrender, Urban Land Use Planner

Reviewed by:

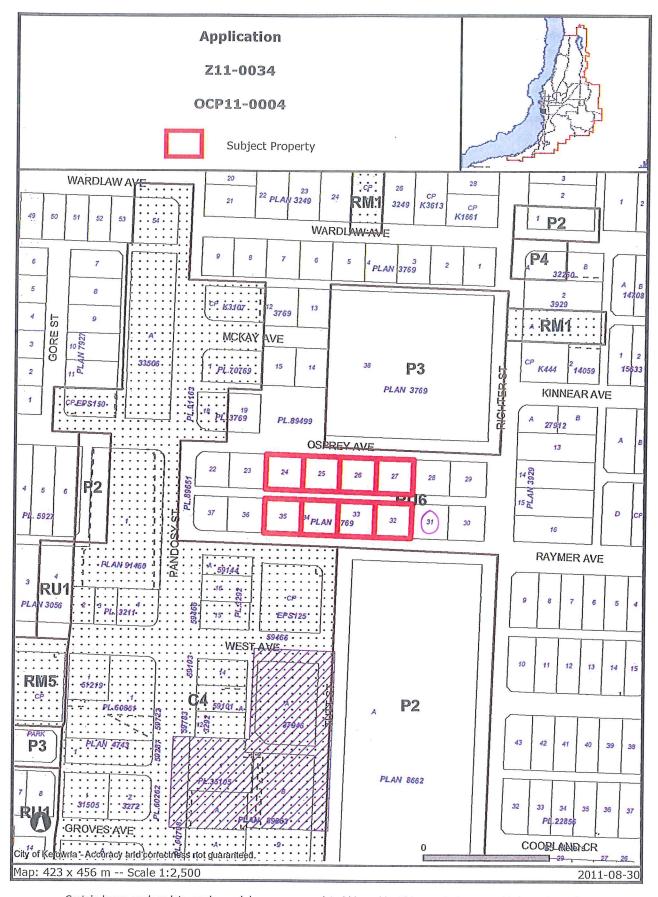
Danielle Noble Manager, Urban Land Use Management

Approved for Issuance:

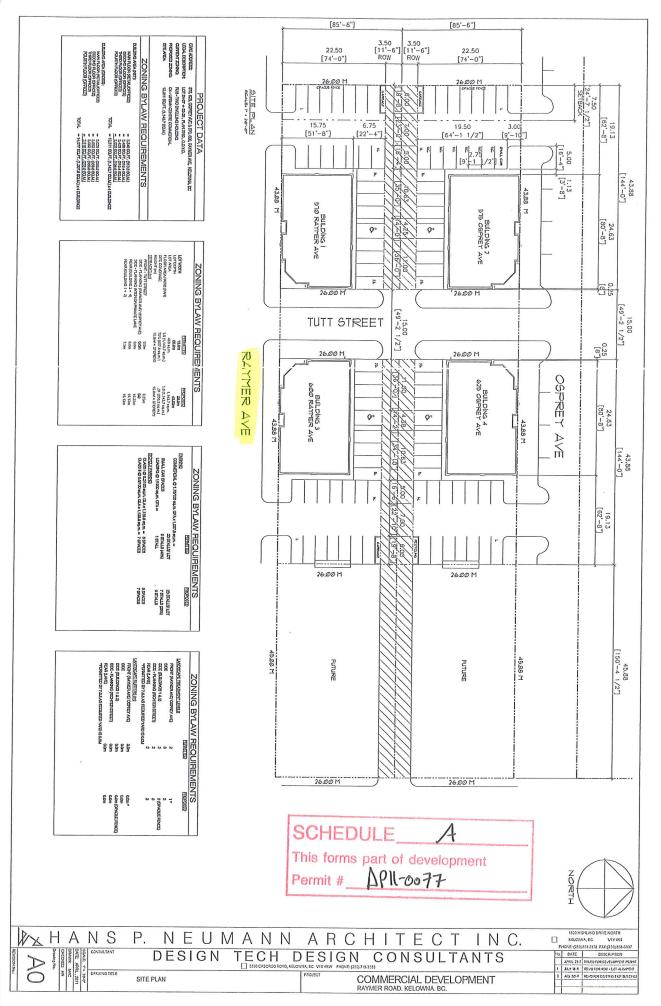
Shelley Gambacort, Director, Land Use Management

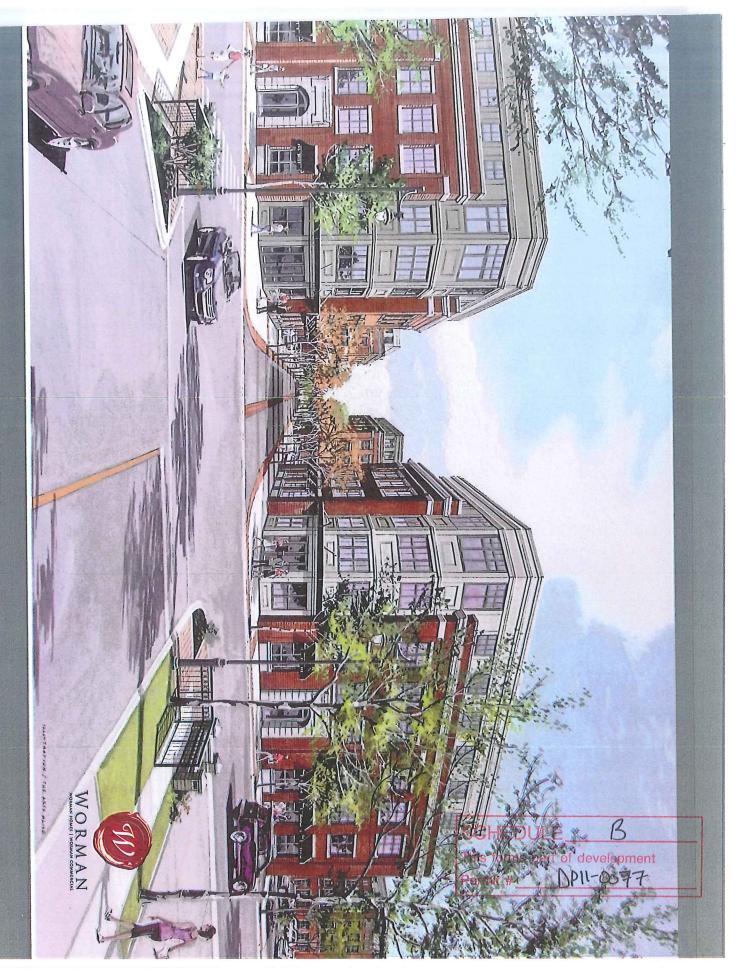
Attachments:
Subject Property Map
Site Plan
Building Elevations
Schematic Rendering

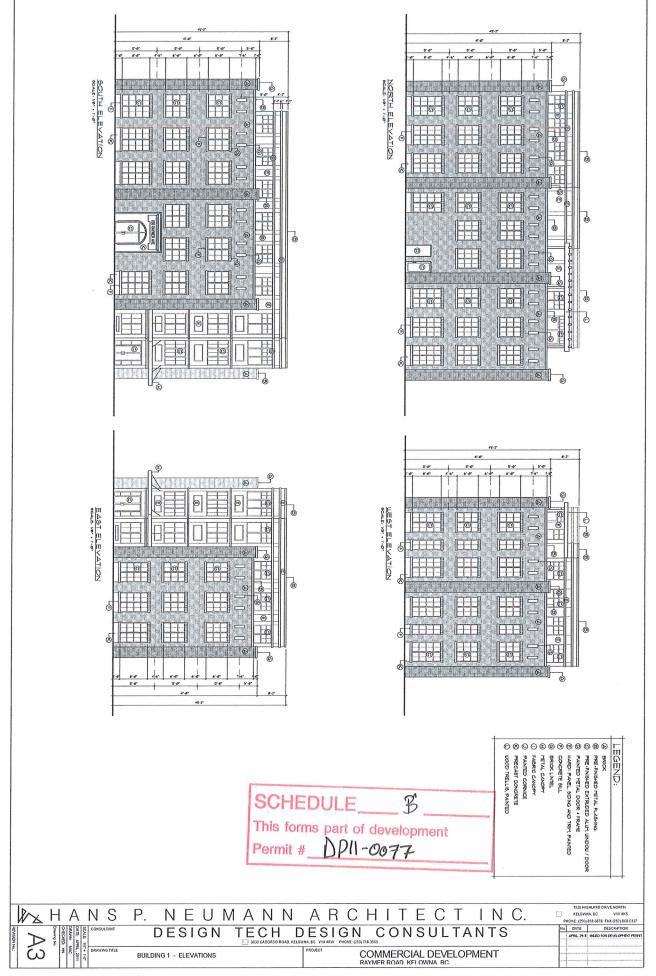
Landscape Plan

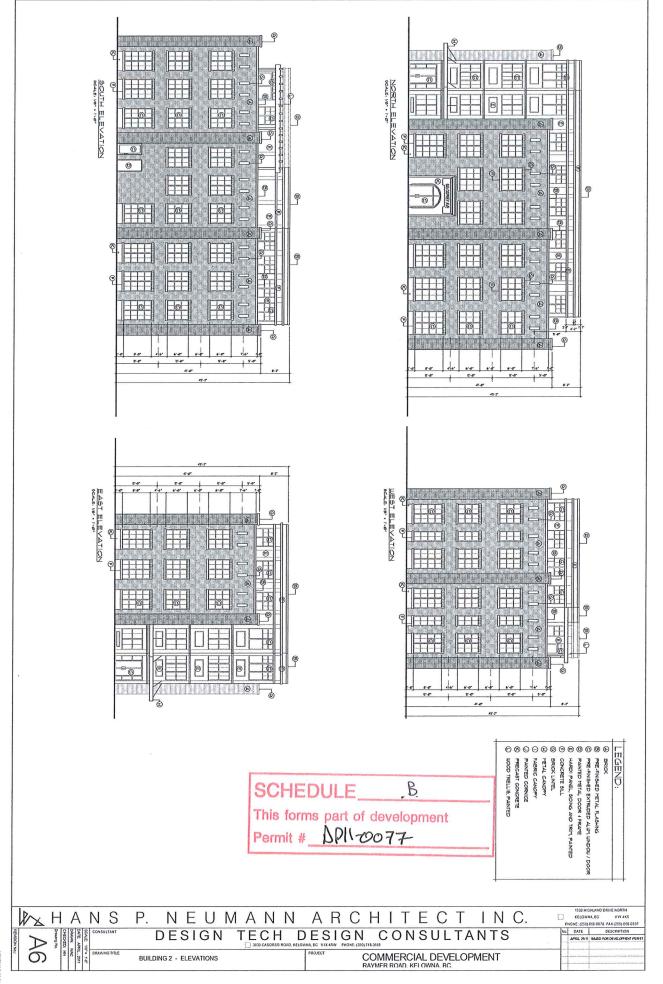


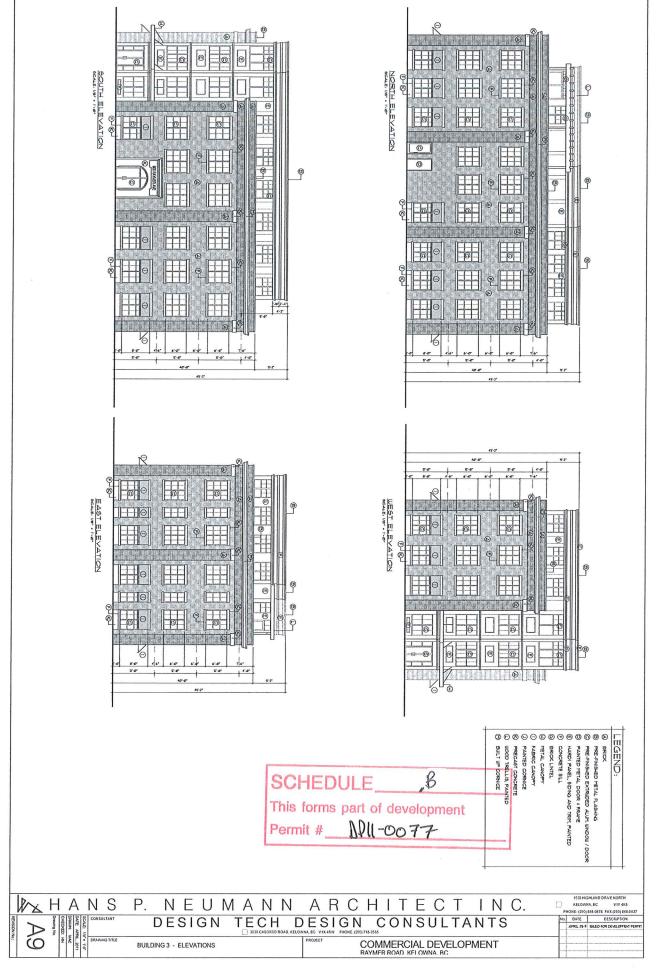
Certain layers such as lots, zoning and dp areas are updated bi-weekly. This map is for general information only. The City of Kelowna does not guarantee its accuracy. All information should be verified.

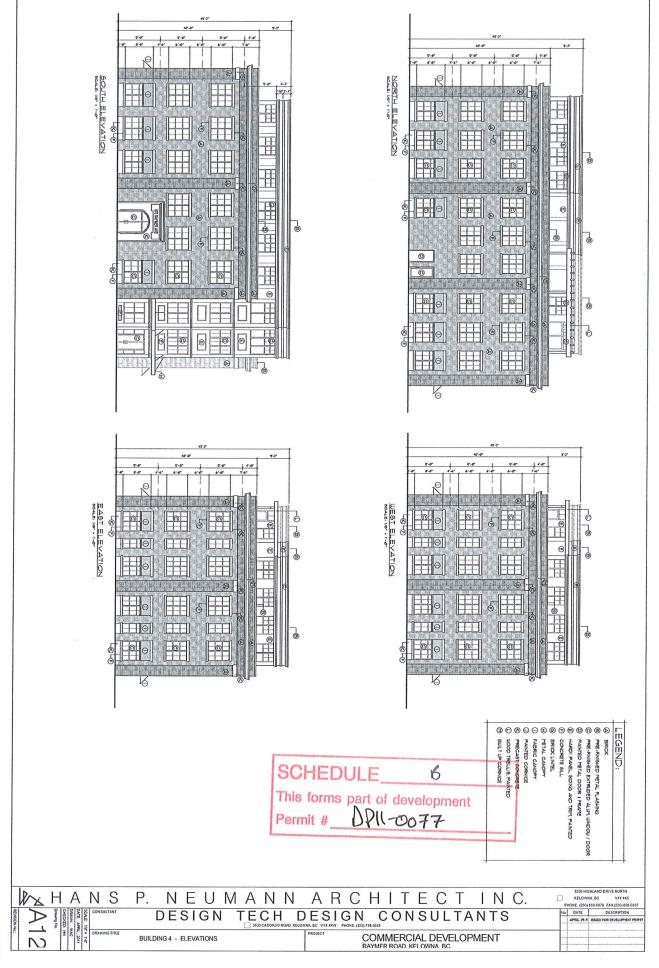










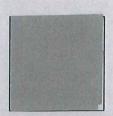




WINDOWS

GENERAL PAINT - SIBERIA

#CL2852W



CONCRETE ELEMENTS

GENERAL PAINTS - SHOAL

#CL3234D



WALL PANELS GENERAL PAINT - SIBERIA #CL2852W



BRICK BURGUNDY SMOOTH

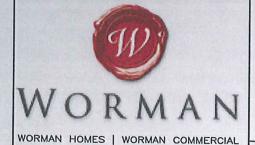


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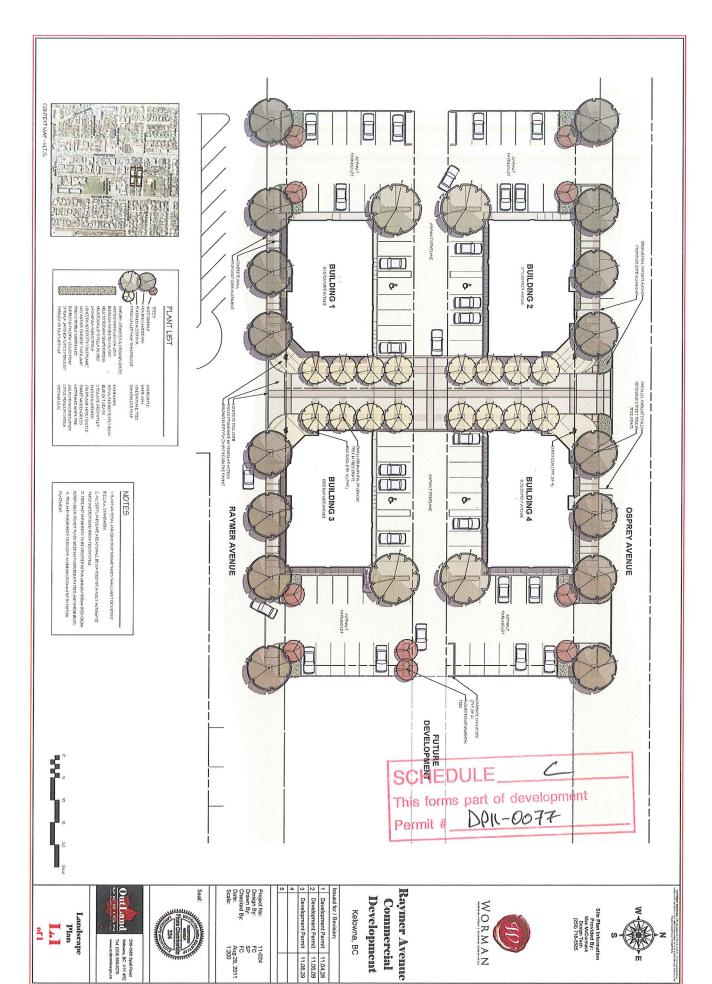
EXTERIOR FINISHES

575 OSPREY AVENUE 655 OSPREY AVENUE 600 RAYMER AVENUE

KELOWNA, BC

PROJECT No. 654-2011

DATE APRIL 26, 2011



CITY OF KELOWNA

APPROVED ISSUANCE OF A:

☐ Development Permit No.:

DP11-0077 & DVP11-0078

EXISTING ZONING DESIGNATION:

C4 - Urban Centre Commercial

WITHIN DEVELOPMENT PERMIT AREA:

Comprehensive Development Permit Area

ISSUED TO:

Shane Worman

LOCATION OF SUBJECT SITE:

565, 591, 615, 641, Osprey Ave. & 564, 594, 616, 636 Raymer Ave.

| | LOT | BLOCK | D.L. | DISTRICT | PLAN |
|-----------------------|------------|-------|------|----------|----------|
| LEGAL DESCRIPTION: | A, B, C, D | | 14 | ODYD | EPP15783 |

SCOPE OF APPROVAL

| This Permit applies to and only to those lands | within | the Municipal | ity as describe | d above. | and any and | d all buildings. |
|--|--------|---------------|-----------------|-------------|-------------|------------------|
| structures and other development thereon. | 7000 | | | X 00 8 00 Z | | |

- This Permit is issued subject to compliance with all of the Bylaws of the Municipality applicable thereto, except as specifically varied or supplemented by this Permit, noted in the Terms and Conditions below.
- Applicants for a Heritage Alteration Permit should be aware that the issuance of a Permit limits the applicant to be in strict compliance with regulations of the Zoning Bylaw or Subdivision Control Bylaw unless specific Variances have been authorized by the Permit. No implied Variances from bylaw provisions shall be granted by virtue of drawing notations which are inconsistent with bylaw provisions and which may not have been identified as required Variances by the applicant or City staff.

1. TERMS AND CONDITIONS:

- 1. The dimensions and siting of the building to be constructed on the land be in general accordance with Schedule "A";
- 2. The exterior design and finish of the building to be constructed on the land be in general accordance with Schedule "B";
- 3. Landscaping to be provided on the land be in general accordance with Schedule "C";

AND THAT variances to the following sections of Zoning Bylaw No. 8000 be granted:

Table 8.2 Loading Schedule

To vary the required loading spaces from 1 required for each building (4 total) to 0 proposed.

2. The development shall commence by and in accordance with an approved Building Permit within ONE YEAR of the date of the Municipal Council authorization resolution.

3. <u>DEVELOPMENT:</u>

The land described herein shall be developed strictly in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

If the Permittee does not commence the development Permitted by this Permit within one year of the date of this Permit, this Permit shall lapse.

This Permit is not transferrable unless specifically Permitted by the Municipality. The authorization to transfer the Permit shall, if deemed acceptable, be granted by Council resolution.

THIS Permit IS NOT A BUILDING Permit.

3. <u>PERFORMANCE SECURITY</u>:

As a condition of the issuance of this Permit, Council is holding the security set out below to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Permittee and be paid to the Permittee if the security is returned. The condition of the posting of the security is that should the Permittee fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the Municipality may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Permittee, or should the Permittee carry out the development Permitted by this Permit within the time set out above, the security shall be returned to the Permittee. There is filed accordingly:

| (a) | Cash in the amount of \S N/A | ***** | |
|-----|---|-----------------|--|
| (b) | A Certified Cheque in the amount of \$ N/A | | |
| (c) | An Irrevocable Letter of Credit in the amount of \$ | TBD at issuance | |

Before any bond or security required under this Permit is reduced or released, the Developer will provide the City with a statutory declaration certifying that all labour, material, workers' compensation and other taxes and costs have been paid.

5. <u>APPLICANT'S AGREEMENT</u>:

I hereby declare that all the above statements and the information contained in the material submitted in support of this Permit are to the best of my belief, true and correct in all respects. Upon issuance of the Permit for me by the Municipality, then in such case, I covenant and agree to save harmless and effectually indemnify the Municipality against:

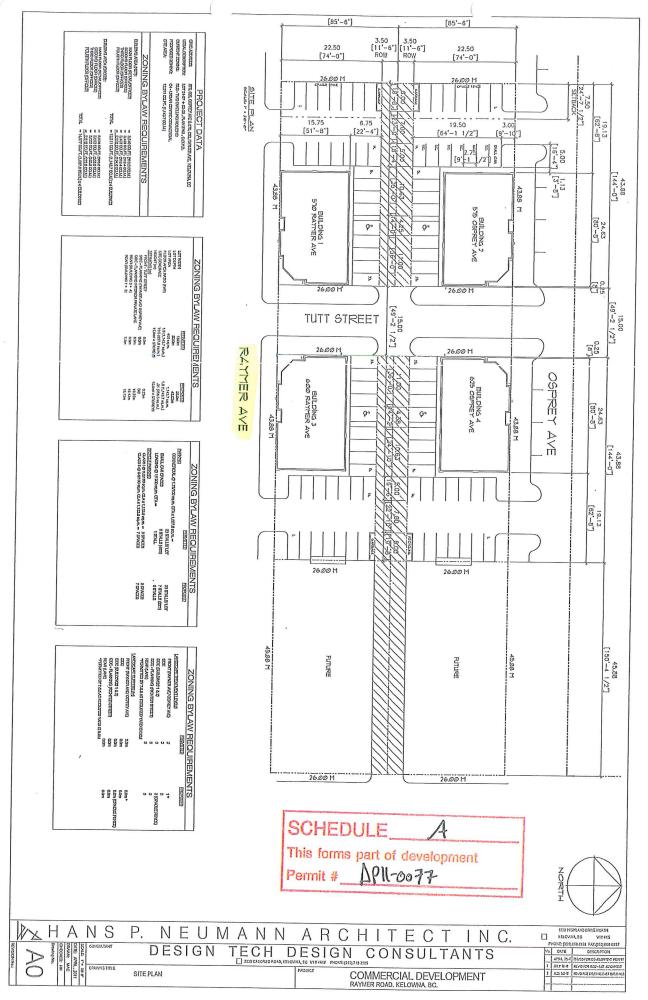
- (a) All actions and proceedings, costs, damages, expenses, claims, and demands whatsoever and by whomsoever brought, by reason of the Municipality granting to me the said Permit.
- (b) All costs, expenses, claims that may be incurred by the Municipality if the construction by me of engineering or other types of works as called for by the Permit results in damages to any property owned in whole or in part by the Municipality or which the Municipality by duty or custom is obliged, directly or indirectly in any way or to any degree, to construct, repair, or maintain.

I further covenant and agree that should I be granted a Development Permit or Development Variance Permit, the Municipality may withhold the granting of any occupancy Permit for the occupancy and/or use of any building or part thereof constructed upon the hereinbefore referred to land until all of the engineering works or other works called for by the Permit have been completed to the satisfaction of the Municipal Engineer and Director of Planning & Development Services.

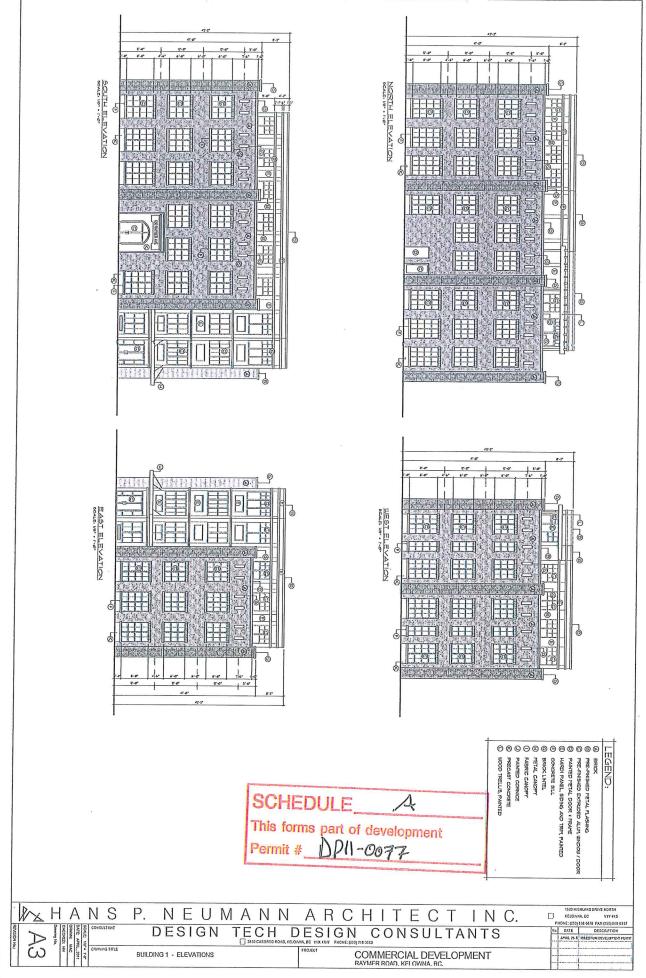
Should there be any change in ownership or legal description of the property, I undertake to notify the Land Use Management Department immediately to avoid any unnecessary delay in processing the application.

I HEREBY UNDERSTAND AND AGREE TO ALL THE TERMS AND CONDITIONS SPECIFIED IN THIS PERMIT.

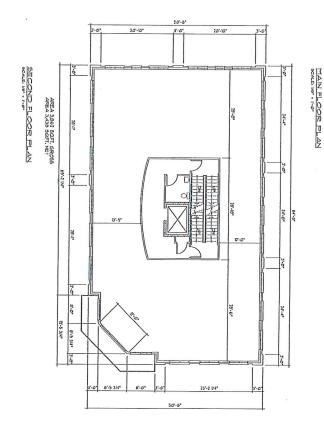
| Signature of Owner/Authorized Agent | Date |
|---|---|
| | |
| Print Name in Bold Letters | Telephone No. |
| 5. <u>APPROVALS</u> : | |
| DEVELOPMENT PERMIT & DEVELOPMENT VARIANCE PERMIT AUTH | HORIZED BY THE COUNCIL ON THE 10 th DAY OF JANUARY, 2012 |
| DIRECTOR OF LAND USE MANAGEMENT. | CITY OF KELOWNA THE DAY OF JANUARY, 2012 BY THE |
| Shelley Gambacort Director of Land Use Management | |

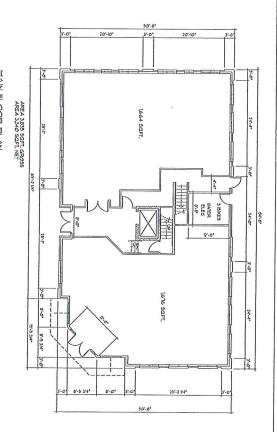






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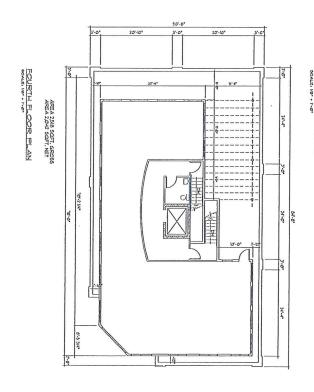
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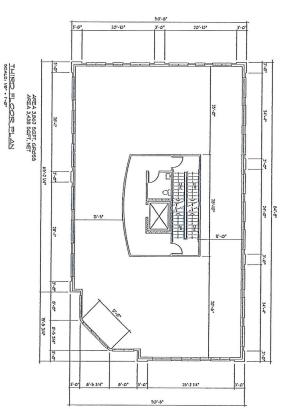
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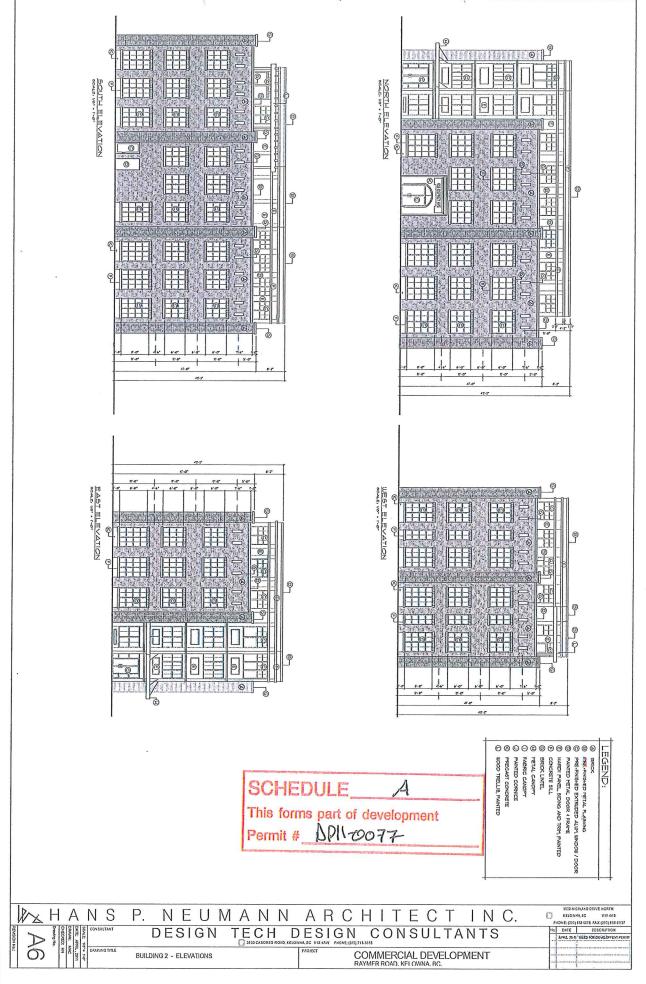


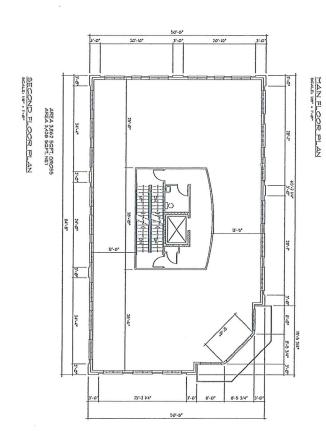
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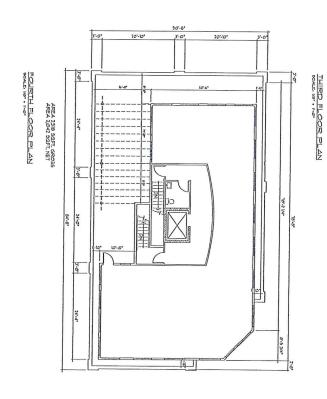


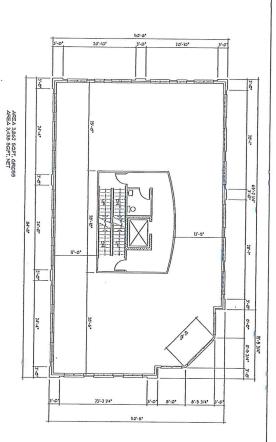






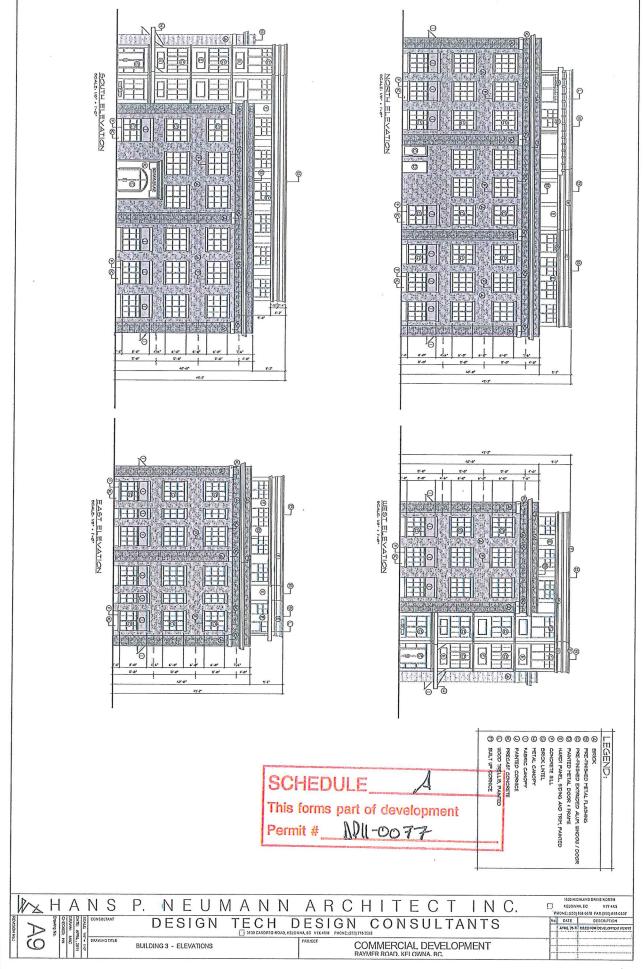
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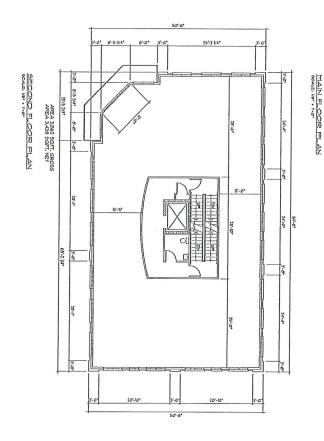


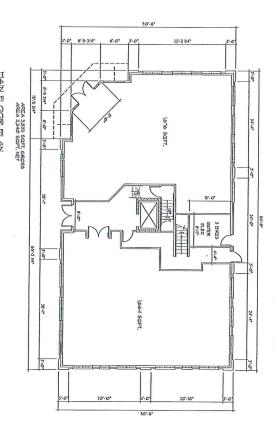


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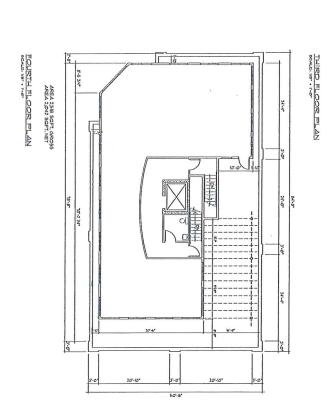


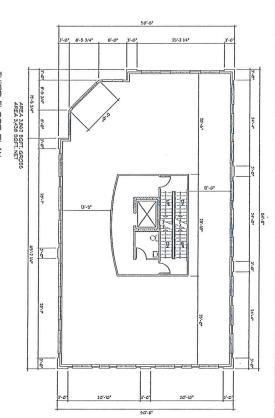
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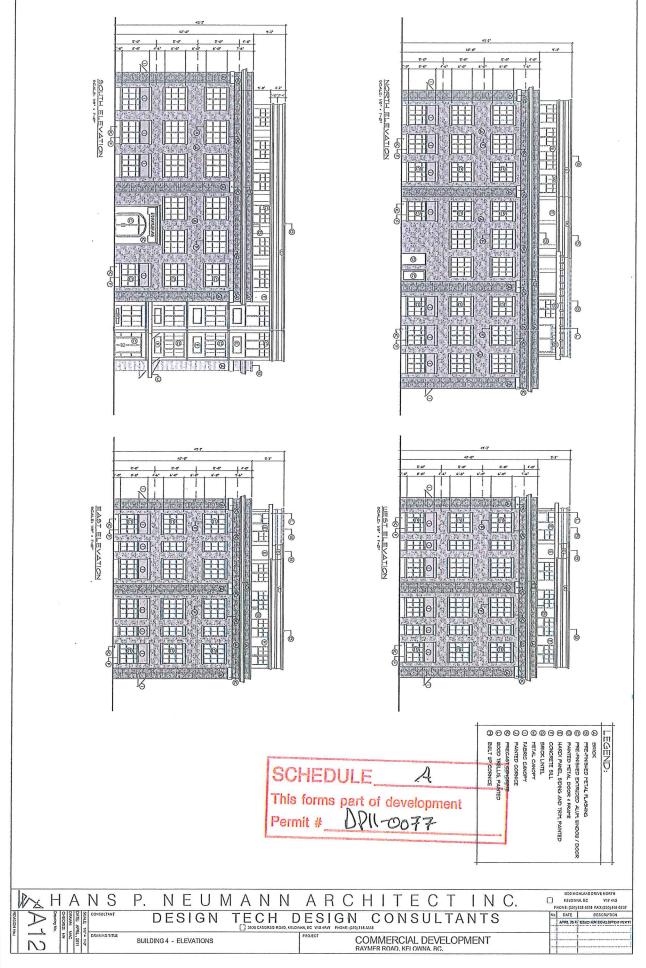


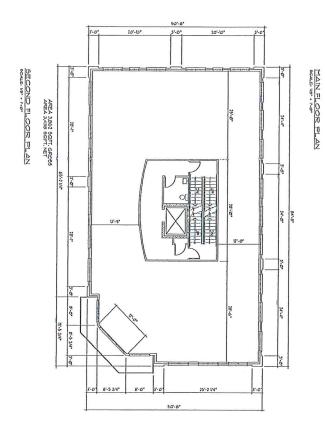


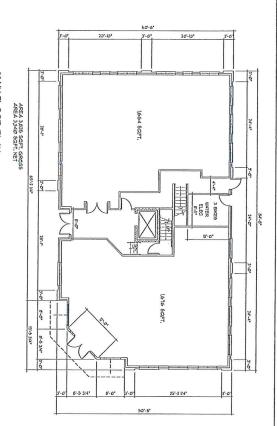
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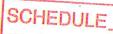


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COMMERCIAL DEVELOPMENT RAYMER ROAD, KEI OWNA, BC. BUILDING 4 - FLOOR PLANS

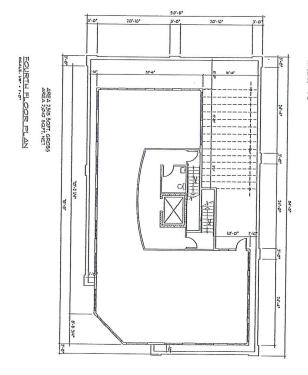
1523 HIGHLAND DRIVE NORTH

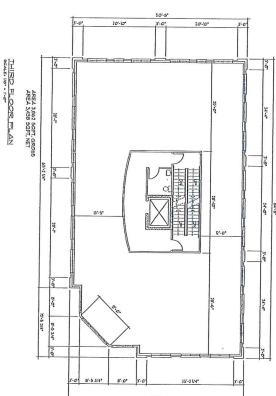
KELOWIN, BC VIY 41.5

PHONE: [250] EIS CATS FAX (250] EIS CATS

O DATE DESCRIPTION

AFRE 79-3 EASID NOR DEVLOTED I FER (250)





SCHEDULE A
This forms part of development
Permit # DPU-0077

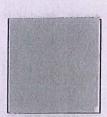


HANS P. NEUMANN ARCHITECTINC.

| SISS MODIAND DATE MODIFIED STATEMENT FROM PROJECT FROM PROJECT



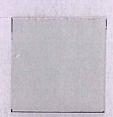
WINDOWS GENERAL PAINT — SIBERIA #CL2852W



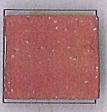
CONCRETE ELEMENTS

GENERAL PAINTS — SHOAL

#CL3234D



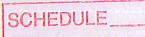
WALL PANELS GENERAL PAINT - SIBERIA #CL2852W



BRICK BURGUNDY SMOOTH



FABRIC CANOPIES BLACK



This forms part of development Permit #_ DPIC-0077



EXTERIOR FINISHES

575 OSPREY AVENUE 655 OSPREY AVENUE 600 RAYMER AVENUE

KELOWNA, BC

PROJECT No. 654-2011

DATE APRIL 26, 2011

